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AcceSS and Equity in Transplantation (ASSET) New Zealand: protocol for population-wide data linkage platform to investigate equity in access to kidney failure health services in New Zealand.

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59 the Human Research Council New Zealand Activation Grant 2020 (HRC 20/1225).

60

61 **Competing interests**

62 No competing interests.

63

64 **Data availability**

65 Request for data access will be reviewed, prioritised and subject to meeting conditions
66 set out by the AcceSS and Equity in Transplantation (ASSET) Operations and Steering
67 Committee governance framework and pending any other approvals.

68 **Abstract**

69 **Background**

70 Kidney transplantation is considered the ideal treatment for most people with kidney
71 failure, conferring both survival and quality of life advantages, and is more cost effective
72 than dialysis. Yet, current health systems may serve some people better than others,
73 creating inequities in access to kidney failure treatments and health outcomes. AcceSS
74 and Equity in Transplantation (ASSET) investigators aim to create a linked data platform
75 to facilitate research enquiry into equity of health service delivery for people with kidney
76 failure in New Zealand.

77

78 **Methods**

79 The New Zealand Ministry of Health will use patients' National Health Index (NHI)
80 numbers to deterministically link individual records held in existing registry and
81 administrative health databases in New Zealand to create the data platform. The initial
82 data linkage will include a study population of incident patients captured in the Australia
83 and New Zealand Dialysis and Transplant Registry (ANZDATA), New Zealand Blood
84 Service Database and the Australia and New Zealand Living Kidney Donor Registry
85 (ANZLKD) from 2006 to 2019 and their linked health data. Health data sources will
86 include National Non-Admitted Patient Collection Data, National Minimum Dataset,
87 Cancer Registry, Programme for the Integration of Mental Health Data (PRIMHD),
88 Pharmaceutical Claims Database and Mortality Collection Database. Initial exemplar
89 studies include 1) kidney waitlist dynamics and pathway to transplantation; 2) impact of

90 mental illness on accessing kidney waitlist and transplantation; 3) health service use of
91 living donors following donation.

92

93 **Conclusion**

94 The AcceSS and Equity in Transplantation (ASSET) linked data platform will provide
95 opportunity for population-based health services research to examine equity in health
96 care delivery and health outcomes in New Zealand. It also offers potential to inform future
97 service planning by identifying where improvements can be made in the current health
98 system to promote equity in access to health services for those in New Zealand.

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100

101

102 **Strengths and limitations of this study**

103 **Strengths**

- 104 • Comprehensive data linkage platform creating opportunity for health services
105 research enquiry.
- 106 • Encompasses population of all those receiving treatment for kidney failure in New
107 Zealand, including any transitions made through dialysis or kidney transplantation,
108 including pre-emptive transplants, and all living kidney donors in New Zealand.
- 109 • Potential for granular analyses providing insight into the kidney waitlist and
110 transplant health journey of individuals with kidney failure and the health journey of
111 living kidney donors post donation.

112

113 **Limitations**

- 114 • Administrative and health data is collected without a research focus, so may not
115 measure all factors of interest. For example, clinical diagnoses are not captured for
116 outpatient attendance. Also, health databases may not capture all comorbid
117 conditions and their severity.
- 118 • A small number of records (<1%) may not have National Health Index (NHI)
119 numbers available for linkage, where probabilistic linkage will need to be used
120 instead.

121 **Introduction**

122 Chronic kidney disease (CKD) is a public health concern and a burden to health systems
123 globally [1, 2]. The global prevalence of CKD was estimated at 9.1% of the population in
124 2017 and accounted for 1.2 million deaths that year [1]. In 2019, CKD was ranked the 6th
125 leading cause of death in the United States and the 7th leading cause of death in
126 Australia [3]. Between 2009 – 2019, CKD rose from the 8th to 7th leading cause of death
127 in New Zealand [3, 4]. The most severe stage of CKD (stage five) is classified as kidney
128 failure [4]. Treatment options for kidney failure are dialysis (peritoneal or haemodialysis),
129 kidney transplantation or supportive care (also called conservative care or non-dialytic
130 care) [4]. Kidney transplantation is considered the preferred treatment as it reduces
131 morbidity and mortality and is more cost-effective [5-9]. As demand for kidney organs
132 outweighs supply, those assessed as suitable for transplantation remain active on the
133 waitlist until a kidney donor becomes available for transplant [4, 10, 11].

134
135 The kidney transplant pathway is complex and comprises two different routes (Fig 1).
136 One is via the National Kidney Allocation Scheme (NKAS), which requires waitlisting for a
137 deceased or non-directed living donor (altruistic living donors without an intended
138 recipient) [10]. The other is through directed living donation, where a person with an
139 enduring relationship from within the recipients circle of family and friends donates
140 directly to the recipient [12, 13]. The two routes to transplantation are not mutually
141 exclusive. An eligible recipient may receive a deceased donor kidney while a directed live
142 donor is in assessment. Or, once a directed live donor is fully assessed, suitable and

143 available to donate, the recipient can be removed from the deceased donor waiting list
144 and the live donor transplantation proceeds.

145

146 **Fig 1. The kidney transplant pathway in New Zealand via the NKAS and the directed**
147 **living donor route.** Patients may be involved in one route or both routes at times.

148

149 New Zealand has one centralised, national kidney waitlist for deceased and non-directed
150 living donor kidneys allocated using the NKAS [4, 10]. Waitlist eligibility requirements are
151 detailed in the Clinical Guidelines for Organ Transplantation from Deceased Donors
152 governed by the Transplantation Society of Australia and New Zealand (TSANZ) [10].
153 Eligibility includes: low risk of surgical complications, heart attack, or stroke; the absence
154 of active malignancies or infection and an estimated survival probability of greater than
155 80% at five years post-transplant [4, 10]. These requirements limit access to the waitlist
156 for those with multimorbidities who may not gain survival or quality of life benefits from
157 transplantation, and on utilitarian grounds, due to the limited supply of organs for
158 transplantation. The NKAS uses an allocation algorithm to allocate deceased donor
159 kidneys to eligible people on the kidney waitlist. The algorithm makes best use of
160 available organs for longevity and provides fair access to transplantation for those on the
161 waitlist. The algorithm is reviewed annually and is periodically adjusted, which
162 subsequently may increase equitable access to certain groups of people.

163

164 The NKAS route includes referral for eligibility assessments prior to pre-waitlist tests,
165 placement on the active waitlist, remaining well on the waitlist, allocation of a kidney from

166 a suitable donor, surgery and postoperative recovery and ongoing healthcare to maintain
167 graft function [10]. Along the pathway, some people will commence assessment, yet
168 never actually become active (for some, because they will be eligible for a living donor
169 transplant and have an available live donor), others will be accepted and active on the
170 waitlist but subsequently be temporarily or permanently removed from the waitlist, and
171 some will die before receiving a transplant. Being temporarily inactive for an extended
172 period of time, or experiencing multiple transitions between temporarily inactive and
173 active, results in missed opportunities for transplantation and longer time spent on
174 dialysis, which is associated with increased risk of clinical deterioration and death. Graft
175 failure may occur following transplantation, resulting in the possibility of repeating the
176 assessment and waitlist process.

177

178 The directed living donor route includes those who have been offered a kidney from a
179 known donor, usually genetically or emotionally related [10, 13]. An individual with kidney
180 failure can be on the NKAS route and transition to work-up for a directed living donor
181 transplant. Although, patients with assessed, eligible and available living donors are no
182 longer eligible for a deceased donor kidney at that point and proceed to living donor
183 transplantation. Directed living donor transplantation can occur at any stage prior to
184 transplant via NKAS with approximately 40% of living donor transplants occurring as the
185 first treatment for kidney failure in New Zealand, most of which are directed [10, 14].
186 Further, if the potential living donor does not proceed with donation, patients can
187 transition from directed living donor route to the NKAS route.

188

189 Equitable access to the kidney waitlist and subsequent transplantation is challenging.
190 There are known disparities internationally based on ethnicity, geographic location and
191 sex [7, 15-19]. In Australia, indigenous people are less likely than non-indigenous to be
192 waitlisted or transplanted (SHR 0.46 (95% confidence interval (CI) 0.38–0.55)) [7]. In New
193 Zealand, Māori and Pasifika transplant crude rates were lower than average compared to
194 non-Māori and non-Pasifika between the years 2014 – 2019 [20]. Though Māori and
195 Pasifika are more likely to have comorbidity which may contribute to decreased transplant
196 access, it is not clear if other factors such as socioeconomic status and location are also
197 at play [20]. Additionally, systematic bias in delivery of health services may contribute
198 further to inequity for Māori [21, 22]. Any inequity in access to kidney transplantation by
199 ethnicity in New Zealand has not been systematically appraised, though it likely occurs,
200 given Māori and Pasifika experience lower access to healthcare services [23, 24].

201

202 Equitable access to the kidney waitlist and transplantation in New Zealand may be
203 disproportionate based on sex and geographical proximity to health services. Evidence in
204 Australia has shown between the years 1993 – 2012 adolescents and children with
205 kidney failure living in remote and regional areas were 35% less likely to receive a pre-
206-emptive living kidney transplant compared to those in metropolitan areas (adjusted OR
207 0.65, (95 % CI 0.45–1.0; $p = 0.05$)) [18]. Living in regional Australia is associated with
208 reduced likelihood of being waitlisted compared to residing in urban settings (SHR 0.88
209 (95% CI 0.81–0.95)) [7]. In Denmark, regional variation in incidence of dialysis and
210 transplantation treatment between 2001 – 2006 showed high rates in the cities
211 Copenhagen and Aarhus where major nephrology centres are located (standardised for

212 ethnic origin, age and sex: (Copenhagen ((164 p.m.p.) Aarhus (156 p.m.p.) compared to
213 other regions (120 p.m.p.) ($P < 0.0001$)) [19]. However, this could be influenced by other
214 factors such as differences in health behaviour and treatment centre practices [19].
215 Furthermore, in the United States, women have lower access to the waitlist compared to
216 men (HR 0.89 (95% CI, 0.89 to 0.90, fully adjusted)) [25]. Also, disparity in access to
217 transplantation for women compared to men widens with increasing age [15, 16]. In
218 Australia, adult females were less likely than males to be waitlisted or transplanted
219 between the years 2006 – 2015 (SHR 0.85 (95% CI 0.80–0.91)) [7]. ASSET, a population
220 data-linkage platform, will be used to explore if similar sex differences and geographic
221 variations occur and impact access to transplantation in New Zealand.

222

223 Data linkage to administrative health databases and registry-held data offers a means of
224 identifying intervention points to address equity in health service delivery to allow
225 individuals opportunity to reach their full health potential. As per the World Health
226 Organisation and the New Zealand Ministry of Health's definition, the authors of this study
227 define health equity as the absence of not only avoidable or remediable differences, but
228 also unfair and unjust differences in access to kidney failure services for people in New
229 Zealand [21, 26]. Health equity in New Zealand also represents an obligation to Māori
230 under the Te Tiriti o Waitangi (the Treaty of Waitangi), stating the importance and
231 responsibility of the Crown to protect, promote and meet the health needs and health
232 aspirations of Māori [21]. Data linkage, the process of matching records in different
233 databases from the same individual, can provide a more detailed picture of individuals'
234 interactions with the health system. This can be performed deterministically; using exact

235 matching of information, such as email addresses, phone numbers and healthcare
236 numbers; or probabilistically; identifying records that most likely belong to the same
237 patient based on personal identifiers such as date of birth, sex, residence, and date of
238 death. Data linkage offers advantages by being more cost-effective and efficient than
239 observational cohort studies. The wealth of health data can address multiple research
240 questions and includes all people in a population, as opposed to a sample, with complete
241 lifelong follow up. New Zealand is an ideal setting for data linkage. NHI numbers are
242 included within health and other databases and therefore capture individuals' contact with
243 health services. NHI numbers also allow for deterministic linkage which are less likely to
244 result in incorrect links than probabilistic linkage.

245

246 **Materials and methods**

247 ASSET will create meaningful and impactful partnerships with researchers and health
248 professionals, including investigators with Māori whakapapa and/or experience in
249 engagement with Māori communities and applying Kaupapa Māori research
250 methodologies. In a collaborative approach, ASSET investigators will use a health
251 services perspective and a comprehensive data platform to examine equity in kidney
252 failure health service delivery in New Zealand.

253

254 **Aims**

255 ASSET investigators aim to create a comprehensive and enduring data-linkage platform
256 to enable collaborative health services research in New Zealand. This protocol outlines

257 the processes of establishing the ASSET linked data platform and provides some
258 exemplar studies to initially investigate equity gaps in access to transplantation in New
259 Zealand.

260

261 **Study design**

262 ASSET is a population wide data-linkage platform of existing national registry and
263 administrative health databases in New Zealand. ASSET facilitates a systems-based
264 approach to investigate equity in access to kidney failure health services and provides
265 opportunity for further health services enquiry.

266

267 **Population**

268 ASSET consists of all people receiving treatment for kidney failure in New Zealand. This
269 includes all people receiving dialysis, ever waitlisted or worked up for a living kidney
270 transplant, all kidney transplant recipients, including those who received pre-emptive
271 transplants and all living kidney donors. Our initial data linkage will include incident
272 patients in the study population between 1 Jan 2006 and 31 December 2019 (Fig 2). We
273 anticipate our study population will encompass approximately 15,000 patients receiving
274 treatment for kidney failure, or ever waitlisted or worked up for a living kidney transplant
275 and 1,500 living kidney donors.

276

277 **Fig 2: Calendar years of available data from each data source included in the initial**
278 **data linkage to create ASSET data platform.** Study population databases include

279 ANZDATA (Australia and New Zealand Dialysis and Transplant Registry), ANZLKD
280 (Australia and New Zealand Living Kidney Donor Registry) and NZ Blood Service (New
281 Zealand Blood Service Database). Health outcomes databases include National Non-
282 Admitted Patient Data, National Minimum Data, Cancer Registry, Pharmaceutical Claims
283 Data, PRIMHD (Programme for the Integration of Mental Health Data) and Mortality
284 Collection Database. ASSET data platform will be relinked biennially to include most
285 recent available data and any additional databases for ongoing health services research.
286

287 **Data sources for initial data linkage**

288 **Study population**

289 *Population with kidney failure receiving kidney replacement therapy:* Australia and New
290 Zealand Dialysis and Transplant Registry (ANZDATA) records data on all persons
291 receiving dialysis and those who undergo transplantation within Australia and New
292 Zealand from 1977 onwards. This data source will define those with kidney failure
293 receiving dialysis and kidney transplant recipients in New Zealand between 1980 - 2019.
294 New Zealand Blood Service Database records all persons in New Zealand waitlisted for
295 kidney transplant, (including waitlist status changes over time) or worked up for living
296 kidney transplant, and those who received transplants, including pre-emptive, between
297 2005 – 2019.

298

299 *Living kidney donor population:* Australia and New Zealand Living Kidney Donor Registry
300 (ANZLKD) records data on all living donors in Australia and New Zealand between 2004 -

301 2019. Only New Zealand living donors will be included in ASSET.

302

303 **Health services and outcomes**

304 *Hospital admissions and emergency attendance:* National Non-Admitted Patient

305 Collection Data and National Minimum Dataset collects and records patterns of health

306 service use, including hospital admissions, outpatient and emergency department contact

307 events from 1988 - 2019. These data will provide health service usage that will inform

308 reasons for being temporarily inactive or permanently inactive, post-transplant outcomes,

309 reasons for death, comorbidities and living donor health resource use.

310

311 *Cancer diagnoses:* Cancer Registry in New Zealand collects and records data on all

312 cancer diagnoses between 1995 - 2019. This will identify cancers in the study population

313 to inform analyses.

314

315 *Mental health data:* Programme for the Integration of Mental Health Data (PRIMHD)

316 records service activity and outcomes for all health consumers who received treatment

317 from public sector secondary care and non-governmental organisation mental health and

318 addiction services between 2008 - 2019. This database will capture those with severe

319 mental illness, as patients with mild or moderate mental illness are largely cared for in

320 primary health services.

321

322 *Prescription medications:* Pharmaceutical Claims Database records dispensing of

323 subsidised medications (the vast majority of all medication dispensed in New Zealand)

324 between 1996 - 2019. This will identify comorbid conditions requiring medication, such as
325 cardiovascular disease. It will also be used to define a group with moderate mental illness
326 and severe mental illness not captured in PRIMHD.

327

328 *Deaths:* Mortality Collection Database records all deaths and their causes using
329 International Classification of Diseases (ICD) between 1988 - 2018. This will provide date
330 and cause of death for our study population.

331

332 **Initial exemplar projects**

333 The ASSET linked data platform is designed to address multifaceted health services
334 enquiry, with a focus on health equity. Three initial exemplar projects are listed below to
335 provide context and feasibility of intended research using ASSET. Any analyses and
336 findings produced from ASSET projects will be made available in published peer-
337 reviewed journal articles, technical reports and other dissemination output upon
338 completion. Project specific data will be available from the corresponding author for any
339 reasonable request.

340 1) Kidney waitlist dynamics (ASSET WL): Evaluating equity in the journey to
341 kidney transplant, considering allocation algorithm changes, including being
342 considered for the waitlist, being active on the waitlist, transplantation
343 (including directed and non-directed living donor transplant and pre-emptive
344 transplant), and post-transplant outcomes.

345 2) Mental health and kidney failure (ASSET MH): Assessing whether people

346 with mental illness and kidney failure have fair access to transplantation,
347 and similar outcomes, i.e., survival and graft function, compared to those
348 without mental illness.

349 3) Living donor health service use (ASSET LD): Examining the health
350 consequences of living kidney donation by investigating health service use
351 after donation in living donors compared to other New Zealanders.

352

353 **Factors and their impact on access to transplantation**

354 The factors considered in our initial analysis and their impact on access to transplantation
355 and post-transplant outcomes include health service factors, patient characteristics and
356 demography. Health service factors include proximity to transplant centres (distance
357 between location of residence and treatment centre) and District Health Board (DHB)
358 service locations. Patient characteristics include multimorbidity (e.g. mental health,
359 diabetes, cardiovascular disease, cancer etc) and frailty. Demography includes age, sex,
360 ethnicity and socioeconomic status (by location of residence).

361

362 **Health service factors**

363 **Location of residence, proximity to transplant centres and District**

364 **Health Board service locations**

365 ASSET data platform can be used to assess if living far from kidney failure treatment
366 centres and living in certain DHB's influence access to transplantation. In New Zealand,

367 transplant centres are located in Auckland, Wellington and Christchurch [20]. For those
368 living further from urban areas, the time, logistics, and costs associated with travelling to
369 transplant centres may negatively impact access [27].

370

371 There are twenty DHB's in New Zealand, each providing services for their population and,
372 at times, other DHB populations [28]. Kidney failure health services are managed by
373 transplanting DHBs (transplantation services) Auckland, Capital and Coast, and
374 Canterbury [20]. Referring DHB's (dialysis services) are Northland, Waitemata, Counties
375 Manukau, Taranaki, Waikato, MidCentral, Hawkes Bay and Southern [20]. Referring
376 DHB's without comprehensive services (depending on other DHB's for some elements of
377 dialysis services) are Tairāwhiti, Lakes, Bay of Plenty, Whanganui, Hutt, Nelson
378 Marlborough, Wairarapa, West Coast and South Canterbury [20]. Some people may
379 access services across three DHB locations, whereas others, such as those living in
380 Capital and Coast, can access comprehensive services without needing services from
381 other DHB's. The impact of living in certain DHB's is perhaps more pronounced than
382 geography in New Zealand. For example, areas within Canterbury DHB are remote, yet
383 Canterbury contains transplant services and has the highest transplantation rate [20].
384 Whereas areas within Bay of Plenty are less remote, yet transplant services are provided
385 further away in Auckland. Therefore, ASSET provides scope to explore if living in certain
386 DHB's impact access to transplantation.

387

388 **Patient characteristics**

389 **Multimorbidity and frailty**

390 Kidney failure rarely occurs without the presence of other chronic diseases. Diabetes,
391 hypertension and cardiovascular disease are associated with developing CKD [29].
392 Multimorbidity, the presence of two or more chronic conditions, contributes to complexity
393 in care requiring access to many health services. For those with mental illness and kidney
394 failure, navigating multiple health services and managing complex health needs is likely
395 to create difficulties with accessing and maintaining engagement in health care. ASSET
396 investigators will consider the impact of mental illness on access to transplantation and
397 post-transplant outcomes, by comparing data to those who have no identified mental
398 illness. Multimorbidity is also associated with increased risk of frailty [30]. Frailty is
399 defined as an increased vulnerability to stressors with impaired ability to return to
400 homeostasis after a stressor event [31]. ASSET generates granular information to
401 investigate the impact of multi-morbidity burden, including those with mental illness, on
402 access to transplantation.

403

404 **Demography**

405 **Age**

406 The impact of age on accessing transplantation and post-transplant outcomes in New
407 Zealand can be examined using ASSET. Globally, the incidence rate of treated kidney
408 failure increases with advancing age [32, 33]. The current clinical guidelines by TSANZ
409 states that age in itself is not an excluding factor for waitlisting, but the presence of co-
19

410 morbidities and decreased survival probability with older age would result in the majority
411 of the elderly population being ineligible [10]. ASSET can be used as a resource to
412 explore the impact of age and associated comorbidities and to better understand if
413 exclusion from the waitlist is justified.

414

415 **Sex and gender**

416 There remains disparity in accessing kidney transplantation by sex. In Australia, women
417 are less likely to be waitlisted or receive kidney transplants than men [32]. ASSET
418 provides opportunity to investigate if service delivery is different by sex in New Zealand,
419 and any influence on waitlist transitions and post-transplant outcomes. These data report
420 sex as binary: male or female. Gender, a social construct, is not recorded. This means
421 those who are part of the LGBTIQ+ community and are gender nonconforming are not
422 distinguished. We acknowledge the importance of including genderqueer in health
423 research yet are constrained by limitations of the data.

424

425 **Ethnicity**

426 In New Zealand, rates of kidney transplantation differ by ethnicity. Māori and Pasifika
427 experience higher incidence rates of kidney failure yet lower transplant rates compared to
428 non-Māori and non-Pasifika [34]. Reasons for this are not well established but may relate
429 to geographic location, multimorbidity, socioeconomic status, patient preferences, health
430 literacy, health practitioners' attitudes, and lack of shared decision making and culturally-
431 appropriate education [6, 20, 35, 36]. ASSET enables deeper understanding of the

432 impact of ethnicity on access to transplantation and post-transplant outcomes.

433

434 **Socio-economic status (by location of residence)**

435 ASSET investigators will use patient's statistical area codes to incorporate the NZDep, a
436 measure of deprivation index, to understand the impact of socioeconomic status on
437 access to transplantation. NZDep estimates relative socioeconomic deprivation from
438 census data including variables such as income, employment, crime, housing, health,
439 education and access to services such as internet, supermarkets, service stations and
440 schools [37]. Higher levels of socioeconomic deprivation (SED) is associated with poorer
441 health, yet, a recent study in New Zealand found no difference in overall survival post
442 deceased donor transplantation for those living in high SED areas in New Zealand
443 compared to those living in low SED areas (HR 1.5, SE 0.47 (95% CI: 0.82–2.76;p=0.19))
444 [38]. Interestingly, higher SED areas had a 53% greater transplant rate than lower SED in
445 New Zealand (Odds ratio [OR]1.53 (95% CI: 1.33–1.76;p< 0.00005)) [38]. ASSET
446 provides opportunity to examine the impact of socioeconomic status throughout the entire
447 transplant pathway as well as post-transplant outcomes by using NZDep from location of
448 residence within the linked data.

449

450 **Intersectional advantage and disadvantage**

451 Factors such as age, ethnicity, multimorbidity and socioeconomic status (location of
452 residence) do not exist independently and may potentiate each other to result in greater
453 advantage or disadvantage. For example, living in particular DHB's in conjunction with

454 multimorbidity may have a clustering effect on barriers in accessing transplantation for
455 Māori and Pasifika people. ASSET has the capacity to explore and compare the
456 occurrence of intersecting factors and whether these effects compound in reducing
457 access to transplantation.

458

459 **Data linkage**

460 Data linkage will be performed by the New Zealand Ministry of Health. All databases will
461 be deterministically linked using NHI numbers (Fig 3). Those missing NHI numbers will be
462 linked using probabilistic data, matching on personal identifiers including name, sex and
463 date of birth. It is anticipated that only 1% of the study population will be missing NHI
464 numbers. Deterministic linkage using NHI numbers is particularly important, as care for
465 kidney failure patients occurs wholly in the public system and will be captured by health
466 databases.

467

468 For additional confidentiality precautions, ANZDATA and ANZLKD will send all identifying
469 NHI numbers directly to the New Zealand Ministry of Health for linkage and content data
470 to ASSET researchers at the University of Sydney. The New Zealand Blood Service will
471 send both NHI numbers and content data to the New Zealand Ministry of Health for
472 linkage. Once all databases are received by the New Zealand Ministry of Health, data
473 linkage will be undertaken followed by the encryption of all NHI numbers to de-identify the
474 data. The de-identified data will be sent via password protected files to the researchers at
475 the University of Sydney and stored on the University's secure server. The risk of re-

476 identification of patients is minimal.

477

478 **Fig 3: Process of data linkage by the New Zealand Ministry of Health.** Linking study
479 population and health services and outcomes databases to create the ASSET linked data
480 platform.

481

482 **Data processing**

483 ASSET will be a sustainable data resource with re-linkage occurring every two years
484 (biennial) to ensure the platform is updated with current data. The biennial re-linkage will
485 also provide capacity for inclusion of additional databases for further health services
486 enquiry. Potential new databases currently under discussion include justice health,
487 vaccination records and incorporating further health information of living donors sourced
488 directly from New Zealand transplant units. ASSET investigators are also developing a
489 way to capture data of people with kidney failure who do not undergo active treatment
490 and instead transition directly to conservative care.

491

492 **Ethical considerations and governance framework**

493 ASSET was approved by the University of Sydney Human Research Ethics Committee
494 HREC 2020/871 on March 26, 2021. The Health and Disability Ethics Committee, New
495 Zealand determined ASSET was out of scope for ethics review due to the use of de-
496 identified data. Approval was therefore not required. Best privacy preserving practices will

497 be upheld and all data accessed by researchers will be in de-identified format.

498

499 **Data oversight and governance roles**

500 ASSET's data governance framework (Fig 4) will form the basis for management of the
501 ASSET data platform. Decision making, oversight and accountability of the data platform
502 will be the responsibility of the ASSET Steering Committee, in collaboration with the
503 Operations Committee, External Advisory Committee, Consumer Engagement
504 Committee and Data Reference Groups. The Operations Committee will be responsible
505 for the day-to-day running of ASSET and related projects, including data linkage
506 processes, approvals, storage, and data transfers. The Steering Committee will be
507 responsible for advising and providing feedback on the research produced from ASSET
508 and communicating findings and research progress to the External Advisory Committee,
509 Consumer Engagement Committee and Data Reference Groups. The Steering
510 Committee will uphold and be accountable for data security in line with Ethics and Data
511 Custodians. The data platform will be held at the University of Sydney. However, the
512 Steering Committee will ensure data availability to other organisations or persons with
513 reasonable requests is provided under agreed conditions and pending any other
514 approvals.

515

516 All groups will meet every six months to discuss ASSET's strategic plan including
517 research project proposals, study design, analysis plans, outputs and future direction. As
518 data custodians, Data Reference Groups will provide updated data and additional
519 datasets for biennial re-linkage and provide advice on analyses and findings produced.

520 The Consumer Engagement Committee will engage consumers, provide input and
521 represent consumer values and preferences in health service delivery, ensuring cultural
522 inclusion, and assist in disseminating research findings through consumer channels. The
523 External Advisory Committee will provide advice on the relevance and impact of the
524 research on current health policies, ensure governance of the data platform is appropriate
525 and adhered to and provide expert advice on ASSET's strategic plan. Supporting teams
526 will be supervised by the Steering Committee and aid in research and project
527 management.

528

529 **Fig 4: Governance framework of the ASSET data platform.** Including Operations
530 Committee, Steering Committee, External Advisory Committee, Data Reference Groups,
531 Consumer Engagement Committee and Supporting Team.

532

533 **Discussion**

534 The New Zealand Ministry of Health acknowledges achieving health equity requires
535 intersectional action to address social determinants of health and improve health service
536 design and distribution [39]. Recognising and understanding where equity gaps occur in
537 the system and identifying where priorities for investment and resources lie is outlined as
538 a requirement for achieving health equity by the New Zealand Ministry of Health in 2019
539 [21]. One key focus of government strategy is to explore and understand issues of equity
540 through data, analytics and multifaceted research, with particular desire for updated
541 disaggregated and granular information on disadvantaged groups experiencing poorer

542 outcomes [21]. Overall, using data to understand where issues of equity exist in the
543 delivery of health services is reiterated as an important component to achieving health
544 equity in New Zealand [21, 39]. The scope, design and aim of ASSET aligns with the New
545 Zealand Ministry of Health's strategy. Kidney failure treatment data is collected
546 unilaterally in New Zealand and excludes granular information on social determinants of
547 health. ASSET consists of individual linked data from across nine databases and
548 registries, providing comprehensive information to support multi-faceted research with a
549 focus on equity.

550
551 ASSET is enriched by overlapping expertise from investigators in research, renal and
552 transplantation medicine, psychiatry, policy as well as consumers and Māori
553 representatives. This collaboration will provide an integrated health services approach in
554 investigating multiple objectives, with the aim of identifying inequities in the delivery of
555 kidney failure health services. Using ASSET, we expect our preliminary findings will
556 highlight which aspects of the health system could be improved to redress inequities and
557 create a more equitable health care system for people needing treatment for kidney
558 failure. This will build a foundation for future research to examine health service delivery
559 deficits and develop targeted health delivery interventions to increase equity in kidney
560 health service delivery.

561
562 We plan to disseminate our findings in peer-reviewed journal articles, scientific and
563 medical conferences. Also, via consumers and health care professionals listed as
564 investigators in the study who maintain direct contact with transplant recipients and

565 donors in the New Zealand health care system. Findings will also be disseminated
566 through partner organisations and consumer groups represented in our governance
567 framework.

568

569 **Strengths and limitations**

570 The strengths of our study include the establishment of a comprehensive linked data
571 platform, which includes all people receiving dialysis, all people ever waitlisted or worked
572 up for a living kidney transplant, all kidney transplant recipients including pre-emptive
573 transplants and all living donors in New Zealand. The ASSET data linkage platform is a
574 rich data resource and supports multiple enquiries in health services research. It also
575 provides a more detailed view of individual health and health services use over time.

576

577 However, there are limitations. Administrative and health datasets that are not collected
578 with a research focus may unintentionally exclude data that informs research. One such
579 example is establishing the date of referral to the waitlist. The New Zealand Blood
580 Service data collects other dates that can be used as a proxy (e.g. date of HLA typing),
581 but the total length of time from referral to assessment for waitlisting will not be known.
582 ASSET will not capture those with kidney failure who transitioned to supportive care and
583 never received dialysis or commenced transplant assessment. Further, patients who did
584 not receive dialysis and commenced transplant assessment, but subsequently did not
585 undergo HLA typing will not be captured.

586

587 PRIMHD database often contains missing or incomplete mental illness diagnostic coding,
588 therefore the pharmaceutical claims database will complement this database to
589 determine mental illness diagnosis via medication therapy. Also, health registries may not
590 capture all comorbidities, nor the severity of the condition listed for each individual. Data
591 from the pharmaceutical claims database may provide medications that relate to co-
592 morbidities, yet it is hard to ascertain direct therapeutic use as medications can be used
593 for a range of different treatments. Also, the pharmaceutical claims database does not
594 capture over the counter medication purchases, or medications dispensed by hospitals.
595

596 **Conclusion**

597 ASSET is a rich comprehensive data linkage platform for kidney failure research in New
598 Zealand. Our findings will support the design and implementation of health delivery
599 interventions that will be most impactful in promoting equity in kidney transplantation in
600 New Zealand.

601

602 **Authors' contributions**

603 Rachel B Cutting wrote the draft manuscript. Nicole L De La Mata, Angela C Webster and
604 Nicholas B Cross provided guidance for the structure and scope of the manuscript. All
605 authors provided feedback for the draft manuscript and approved the final manuscript.

606

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611

612 There are no competing interests.

613

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619

620

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