

Shared Autonomous Vehicles in rural public transportation systems

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7 8 **ABSTRACT**

9 This article focuses on the economic potential and the consequences on the regulatory context of
10 Shared Autonomous Vehicles (SAV) used in a regional public transportation system. Based on an
11 experimental case study two on-demand scenarios were developed for the Swiss rural area of the
12 Töss Valley. Scenario 1 replaces the current public transportation by SAVs; scenario 2 operates
13 with a SAV fleet instead of buses and integrates the regional railway. Data sources are an overall
14 traffic model and the current business figures of the public transportation. The results suggest that
15 scenario 2 is, out of an economic and traffic system view, an attractive solution compared to line-
16 bound traditional bus and train systems. In both scenarios, a cost-covering service may be possible
17 due to an increase in productivity and demand. Regarding the present regulatory context of the
18 Swiss public transportation system, we propose to change the system of call for tenders for single
19 public transportation lines towards a call for tender for entire regions. This paper contributes to the
20 scholarship discussion on the role of the final provider of new services and which adaptations of
21 current regulations have to be targeted in the future.

22 23 **1. Introduction**

24 Autonomous vehicles may help to reduce traffic congestion as well as accidents and may influence
25 travel behaviour (Fagnant & Kockelman, 2015). Fully autonomous vehicles (level 5¹ after the
26 taxonomy of: SAE J3016, 2016) are expected to be cheaper (Bösch, Ciari, & Axhausen, 2016) and
27 more sustainable (Brown, Gonder, & Repac, 2014) than traditional transportation modes. At the
28 same time, the increase in comfort and the possibility to use the travel time as productive time
29 could inverse the positive aspects of the autonomous vehicles into negative effects: the higher
30 comfort may lead to an increase in the vehicle usage and the vehicle kilometres travelled (Fagnant
31 & Kockelman, 2015). Those different views on possible impacts of autonomous vehicles show that
32 transportation planning should take into consideration different scenarios of the usage of
33 autonomous vehicles in order to provide a sustainable public and private transportation system in
34 the future.

35 According to the authors' reading of literature, studies on the implementation of autonomous
36 vehicles in the public and private transportation system show a high concentration on urban areas
37 (e.g. Bischoff & Maciejewski, 2016; Fagnant & Kockelman, 2015; ITF, 2015; Spieser et al., 2014)
38 and are often calculated on agent-based simulations (e.g. Bischoff & Maciejewski, 2016; Fagnant
39 & Kockelman, 2015; Heilig, Hilgert, Mallig, Kagerbauer, & Vortisch, 2017; Hörl, 2017; Hyland &
40 Mahmassani, 2018). At the same time, a study conducted by Meyer, Becker, Bösch and Axhausen
41 (2017) predicts that rural public transportation can profit more from Shared Autonomous Vehicles
42 (SAV) than urban areas. The reason can be found in the high public transportation coverage in
43 urban areas whereas in rural areas public transportation can only be provided on minimal scale

¹ Definition of level 5 of driving automation: "The sustained and unconditional (i.e., not ODD-specific [operational design domain]) performance by an ADS [automated driving system] of the entire DDT [dynamic driving task] and DDT fallback without any expectation that a user will respond to a request to intervene." (SAE J3016, 2016).

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1 due to low population density and low demand. At the moment, there is a difference in the reliance
2 and the attitude of the population in urban and rural areas regarding the public transportation
3 system (Gray, Farrington, & Kagermeier, 2008).

4
5 During the last few years, new on-demand mobility services based on smart-phone apps like Uber,
6 DidiChuxing or Lime experienced a rapid growth. However, ridehailing services were implemented
7 faster than the regulator could respond to the market entry. In order to protect the local taxi market,
8 some regulators prohibited the provision of ridehailing services, whereas in other regions their
9 market entry was facilitated. The regulation of ridehailing services shows that the entry of new
10 players in the mobility sector can depend on the regulators' view on the implications of a new
11 service on the entire transportation system (Deighton-Smith, 2018). For instance, a study
12 conducted by Hörl, Becker, Dubernet and Axhausen (2019) in an urban context shows the
13 importance in regulating the usage of privately owned autonomous vehicles as they could lead to
14 an increase of 40% in the total vehicle kilometres travelled. Another scenario with the service
15 provision by autonomous and pooled taxis shows in lower increase of 25% in the total vehicle
16 kilometres travelled.

17
18 In this current paper, we will concentrate on the discussion on the regulation of the usage of SAVs
19 in a public transportation system in the rural context of the Töss Valley region in Switzerland. We
20 will present the current regulatory context and then make first predictions on how the regulation of
21 different SAV scenarios could look like in the future. The paper will focus on a public transportation
22 system in a Swiss rural area. By defining two different scenarios of changes in the public
23 transportation system with the entry of autonomous vehicles, we simulate the possible effects of
24 an on-demand and door-to-door SAV service on the public transportation system in the research
25 perimeter of the Töss Valley. Assessing the different possible scenarios then helps to discuss the
26 regulatory context of the proposed services. The authors want to open up the discussion on how
27 the regulator may react on the usage of SAVs in the public transportation system, operating on-
28 demand. Different from many agent-based simulations, we focus on the overall system of the public
29 transportation.

30
31 The remainder of this paper is organized as follows: Section 2 introduces the current regulation
32 context of the public transportation in Switzerland. Section 3 discusses the research context, the
33 methods of the simulation as well as the assumptions behind the two scenarios. The results are
34 presented in Section 4, followed by the discussion for future implications of the regulatory context
35 of SAV services in the public transportation system in Section 5.

36 37 **2. Regulation in the current Swiss public transportation**

38 In order to understand different SAV services in public transportation and their regulatory needs,
39 the present context of regulations in public transportation in Switzerland will be presented hereafter
40 (BAV, 2019).

41
42 The Swiss public transportation system is divided in four subsystems:

- 43 - Long-distance traffic
- 44 - Regional traffic
- 45 - Local traffic
- 46 - Touristic traffic

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1 All those subsystems pursue different goals and are regulated in different ways. Our simulation of
2 new SAV scenarios concentrated on the context of the regional public transportation, therefore the
3 regulatory context will focus on this subsystem.

4 5 **2.1 Regulation of the regional public transportation**

6 The Swiss law describes regional public transportation as the transportation provided by buses or
7 trains within and between adjoining regions as well as the rough allotment of local communities.
8 Two conditions have to be fulfilled for declaring a line to be part of the regional public transportation.
9 First, bus or rail lines need to make local communities with more than hundred inhabitants
10 accessible. Second, there has to be at least at one end of the line a connection to the superordinate
11 public transportation system, and they have to make at least one local community accessible. If a
12 line fulfils these conditions, the Swiss Confederation as well as the cantons order the line and
13 subsidize uncovered costs (BAV, 2019). The subsidisation of the public transportation is
14 considered as a public service (UVEK, 2016).

15
16 In order to provide the most cost-efficient service, there is a process of tender offers. The invitation
17 for tenders is necessary, if

- 18 a) there is a new line for the regional public transportation planned and a concession is
19 necessary. If the anticipated uncovered costs of the line are under CHF 230,000 per year,
20 there is no need for the tender offer process.
- 21 b) a concession is renewed and the canton has defined in the first tendering process that the
22 line has to be put out for tender again after the concession has expired.
- 23 c) the transportation provider was not able to fulfil the predefined obligations during the
24 concession.

25
26 If a new line is planned to become part of an existing regional network of public transportation lines
27 provided by the same operator, the process of the tender offers is not necessary. The reason
28 behind this exclusion is, that matching the new line with the existing lines can increase the synergy
29 potential of the transportation provider (BAV, 2019).

30
31 New lines are put out for tender if the regulator sees uncovered demand in a region, but further
32 needs of different stakeholders must be considered in the assignment process of each service too:

- 33 - the service has to provide an adequate basis exploitation of the area;
- 34 - the service is a request of the regional politic, especially for fulfilling the needs of economic
35 development of peripheral and mountainous regions;
- 36 - the service has to be conform with the land use planning;
- 37 - the service has to be conform with environmental protection;
- 38 - the service has to consider the needs of handicapped persons (Schweizerische
39 Eidgenossenschaft, 2010).

40
41 There is the possibility of objections, if one of the listed stakeholder's needs is not considered in
42 the planning of the new line service. Therefore, the most relevant stakeholders in this case are
43 representatives and politicians of peripheral/mountainous regions, land use planner, environmental
44 activists and handicapped persons.

45
46 By winning the tendering, the transport operator has to fulfil several obligations on the provided
47 transportation lines, the most important obligations include:

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- 1 - Paying customers must be transported (transport obligatory).
- 2 - The transport operator is obligated to provide timetables for the lines and to provide the
- 3 service during the defined operation hours.
- 4 - The transport operator defines tariffs for the transportation service, which are adjusted to
- 5 the frequency, the quality and the cost of the service.
- 6 - Services in the regional public transportation system must be integrated in the subordinate
- 7 public transportation system. There are subordinate tariff systems that have to be adopted
- 8 and tickets have to be provided over the boundaries of their own service area (BAV, 2019).
- 9

10 **2.2 Summary of the present regulatory situation**

11 New lines in the Regional Public Transportation are generally given to operators that can fulfil the
12 different criteria described above. Each line is granted a single concession in order to bundle all
13 the demand on one provider of a line. If there would be no monopoly in the line, the competition
14 may lead to lower cost-efficiencies and higher substitutes that are necessary. Currently, there are
15 114 transportation operators providing 1,425 lines in the Swiss regional public transportation
16 system. The Swiss Confederation subsidies them annually with around one billion Swiss francs
17 (BAV, 2019).

18 **3. Empirical context**

19 **3.1 Research perimeter**

20 The Töss Valley is located in the upper-east of Switzerland (see Figure 1) and is the study site of
21 this current study. The research area consists of ten villages with around 35,000 inhabitants in total
22 (Federal Statistical Office, 2018). The passenger railway line S26 is crossing the whole region and
23 the research area. The entire area is located in the canton of Zurich, the most populated Swiss
24 canton. We chose the Töss Valley because of its location and availability of high quality traffic data
25 and business figures of current public transportation. The valley is located southeast of and close
26 to Winterthur, Switzerland's sixth biggest city and a second-tier city. Winterthur attracts most
27 outbound trips with public transportation from the research area, followed by Zurich, the biggest
28 city in Switzerland. Today, the trip to Winterthur from remote villages takes around 30 to 45 minutes,
29 and the trip to Zurich takes 45 to 55 minutes. From villages near the S-train S26, the trip with the
30 railway takes between 13 to 36 minutes, and around 45 minutes to Zurich.

31 **3.2 Status quo and two SAV scenarios**

32 The current public transportation system (see Figure 1), here called status quo, builds upon two
33 main transportation modes. First, the S-train S26 traverses the research area of the Töss Valley,
34 starting from Winterthur in the north. In the south, the S-train is separating in the south side of the
35 perimeter in two lines. The S-train S26 operates two times an hour: to the half hour only until the
36 end and to the full hour further south of the research perimeter. The second main transportation
37 mode are several fixed route bus lines operating to and from the S-train stations of the S26 line.
38 Several of the bus lines operate between the S-train stations of the S26 and the S3 south of the
39 research perimeter; additionally, numerous short bus lines connect settlements and municipalities
40 with the S-train stations. Depending on the line, the buses operate mostly hourly or each half hour.
41 The overall traffic model indicates around 8,800 person trips with public transportation on an
42 average weekday in and out of the research area. One transportation enterprise provides the entire
43 regional public transportation system, the "Zürcher Verkehrsverbund" (ZVV). The motorized
44 individual transportation, in contrast, generates nearly 82,000 trips on an average during weekday,
45
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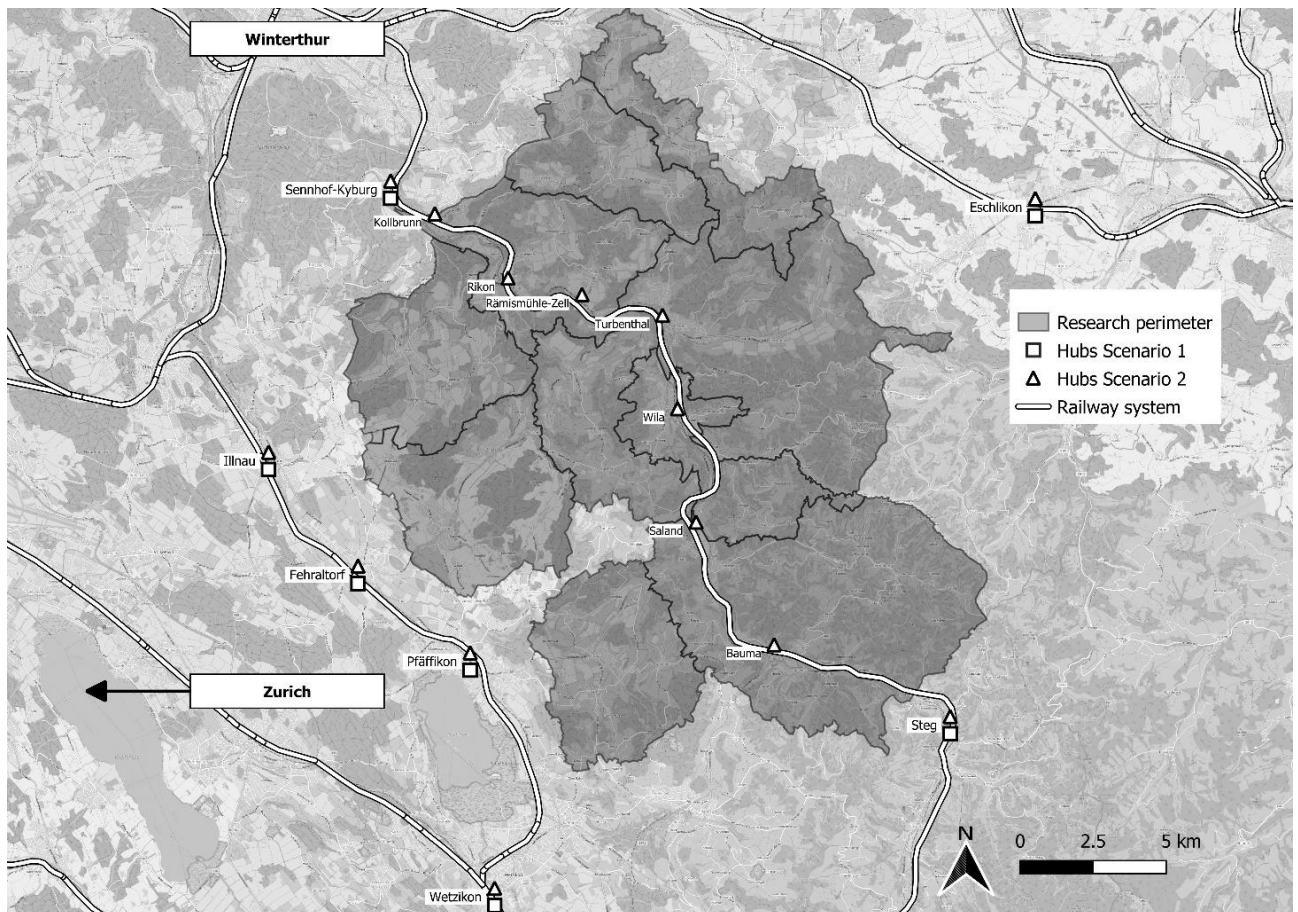
1 showing that there is a lower demand for public transportation in the research area, valued from
2 the Swiss perspective.

3
4 Scenario 1 (see Figure 1) builds on the entire replacement of the public transportation inside the
5 research area by a SAV fleet, which means no bus or S-train operates anymore. Two different trip
6 modes are possible in this concept. First, all trips to other villages inside the research perimeter
7 are provided by door-to-door SAV trips. Second, for trips outside the research area, SAVs transport
8 the users from their home to an S-train-hub outside the research area. In this scenario, the S-train
9 S26 does not operate inside the research area anymore but operates autonomously between the
10 hub “Sennhof-Kyburg” and Winterthur as well as from “Steg” to the south.

11
12 Scenario 2 (see Figure 1 **Error! Reference source not found.**) combines the SAV service with the
13 existing S-train S26 line passing through the research area. Therefore, we only substitute the
14 current bus system by on-demand SAVs. The train operates autonomous in this concept, too.
15 Seven existing train stations along the S26 supplement the hub concept. The two sorts of trips in
16 scenario 1 are complemented by two additional possibilities of transportation. First, SAVs bring
17 users from their home to a train station where they change to the S-train. Second, users living near
18 the train station are able to walk to the station and then take the S-train. We assumed a walking
19 distance of five minutes as reasonable.

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Figure 1. Empirical context and scenario 1 and 2

3.3 Data sources and assumptions

For realistic estimations of the business figures of both new scenarios, we used and analyzed two main data sets. First, the overall traffic model of the canton of Zurich was source of the top ten origin-destination-relations for each village in the research area. This means, that either the origin or the destination, or both, of a trip is registered in one of the ten villages in the research area. The relations are then aggregated on the level of the village, where we always used the village center for further analysis. The overall traffic model (Volkswirtschaftsdirektion Kanton Zürich, 2011) focuses on passenger traffic inside the canton of Zurich as well as the connections from and to the neighbouring cantons. The model differentiates between motorized individual and public transportation traffic as well as human powered (by foot and bike) mobility. Included are all traffic networks, being for public transportation the stops, points of transportation mode changes, hours of service and intervals of each line. The data is available for an average working day as well as for peak hours in the morning and in the evening and for the traffic between 11 and 12 o'clock. The origin-destination-relations are the base of estimating the changes in demand due to improvements in travel time, interchanges of the transportation mode and changes in the interval frequency. Second data set are business figures of the current (situation 2013) railway and bus system for estimating the cost-efficiency of the new scenarios, based on the concept specific demand.

The research is based on data of the anticipated costs and revenue of SAVs and the change in demand due to changes in the travel time and the service interval. Bösch et al. (2018) show that the costs of a 8-seat SAV used in regional circumstances, similar to our research area, will be at

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1 0.55 CHF per km per vehicle. The costs calculation of Bösch et al. (2018) include on one hand the
2 variable costs like depreciation, cleaning costs of the vehicle and abrasion of the tires. On the other
3 hand, fixed costs (e.g. insurance, tax and parking costs) of the vehicle are included as well. For the
4 S-train, costs of 11.26 CHF per kilometre were calculated, based on the available data of the
5 business figures of the current public transportation in the research area. The revenue side builds
6 upon scientific data on the perceived costs of operating SAVs as well as own calculations on the
7 ticket-based costs. Each public transportation user in both scenarios pays 1.70 CHF (based on
8 own calculations that are based on the current public transportation system) as ticket base for the
9 entire trip and 0.16 CHF per travelled kilometre, regardless of the transportation mode.

10
11 For the average degree of utilization of the SAVs with eight seats, Bösch et al. (2018) spatially
12 differentiates between suburban and rural areas and temporally between off-peak and peak hours.
13 Four of the villages in our research perimeter were classified as rural, six villages as suburban
14 areas. For the suburban area, the degree of utilization during off-peak hours is assumed as 2.5,
15 rising to 3 persons per trip during peak hour. In rural areas, the degree of utilization is lower with
16 1.5 persons per trip during off-peak hours and 2 persons per trip during peak-hour.

17
18 Further, the level of productivity of the SAVs must be included in the cost-efficiency analysis. During
19 peak-hour, the SAVs can operate during 60 percent of the operation time with the transportation of
20 guests. Distributed over the day the level is little lower at 50 percent. The productivity level results
21 from the calculation of 100 percent minus the charging time, waiting time and transfer time (Bösch
22 et al., 2016 in Bösch et al. 2018).

23
24 We used following elasticities (Vrtic & Fröhlich, 2006) to anticipate the change in demand:

- 25 - For change in the travel time an elasticity of 0.598
- 26 - For the service interval an elasticity of -0.191

27
28 The change in travel time was based on Google Maps trips, which was then compared to the
29 current travel time of the bus and S-train services. For the service interval, we calculated an interval
30 of 10 minutes for the SAVs, but the S-train remained on two services per hour. As this paper wants
31 to open up the discussion the topic of regulating future SAV services, we forbear to go more into
32 detail of the calculation steps of each key performance indicator presented in the results.

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3.4 Limitations and discussion of the simulation

The estimations in this paper as well as in other studies on the impact of (S)AVs on the transport systems are based on numerous assumptions (Soteropoulos, Berger, & Ciari, 2019). In this paper, the estimations of the model-specific demand are built upon today's customer trips with public transport in the research area. It was not focus of the research to assess the possible shift away or towards the usage of privately owned vehicles.

The simulation is limited to current transport data and prospective usage scenarios for autonomous vehicles in public transport systems. All trip costs are based upon today's figures, broken down to the costs per kilometre. The different SAV scenarios will lead to different trip lengths for the same origin-destination relation: in scenario 1, trip routes are more direct than in scenario 2. Consequently, kilometrage, revenues and costs differ between the scenarios.

Further, both scenarios end at the research border or at hubs in neighbouring areas. The present study scenarios manipulated the public transport services originating or ending singly within the research area. Adjacent and connected public transport areas may influence the outcome in the study area, depending on their own usage of autonomous vehicles in public transport.

The chosen simulation can be considered as a new approach to test possible business models with real data on the current usage of public transport. We differ from frequently used agent-based models by focussing only on the available data and by looking more into business model aspects of replacing parts of the public transport offering with SAVs rather than the consequences of such a replacement on the entire traffic system from a transport planning standpoint.

4. Results and Discussion

The different assumptions and consulted scientific cost-analysis lead to the following business figures.

Figures (annually)		Scenario		
		Status quo	1	2
Costs	in millions of CHF	16.22	11.80	14.00
Revenue		8.30	13.09	15.17
Gains		-7.9	1.28	1.17
Cost-efficiency		51%	111%	108%
Total Vehicle Kilometers Bus	in millions of km	1.18	-	-
Total Vehicle Kilometers SAV		-	16.39	9.73
Total Vehicle Kilometers S-train		0.68	0.21	0.77
Passenger trips (bus or SAV)	in millions of trips	2.90 (bus)	3.83 (SAV)	3.02 (SAV)
Passenger trips (S-train S26)		1.12	1.59	1.78
Trips by foot to railway S26		unknown	-	0.72
Total passenger trips		2.90	3.83	3.74

Table 1 Annual business figures, per scenario

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4.1 Forecasts of the different scenarios

4.1.1 Change in demand

Both scenarios show (see Table 1) an increase in the total passenger trips. In the present system, there are nearly 2.9 million passenger trips with the bus. The passenger trips with the S-train are on 1.1 million. In scenario 1, we see an increase of the demand in the form of the passenger trips of around one million additional trips, for scenario 2 the passenger trips rise by 0.9 million.

The reason for the high increase in both concepts can be seen in the direct trips of the SAVs inside the research area as well to the hubs with a calculated changing time of only five minutes to the S-train. In addition, the trips include only maximum one changing process, reducing the overall travel time.

The increase in demand is higher in scenario 2 due to more direct trips especially to the hub “Sennhof-Kyburg” (see Figure 1), where the most trips are leading to. They are more direct, as the SAVs operate mostly diagonal towards this hub; in scenario 2 the SAVs operate to the hubs inside the research area, leading to less direct trips compared to Scenario One and therefore to slightly longer trip lengths. The trips are less direct, as the SAV trip to the hubs lead to a slight detour compared to the diagonal trips toward “Sennhof-Kyburg”.

4.1.2 Cost-efficiency

In the status quo, the entire system can only be provided due to subsidies, as only 51% of the revenues cover the costs. The estimations of the two scenarios show a high gain in efficiency of the entire system. In scenario 1, we see an increase of the gains per year. By replacing the entire public transportation system by SAV, this ratio jumps over the hurdle of 100%. The revenues are 11% higher than the total costs. The explanation behind this efficiency increase can be manifold. At first, the omission of the driver’s task lowers the costs of the system. This is only possible when SAVs can drive without any driver being present in the vehicle, being the above-mentioned level 5. A further aspect of the increase in efficiency is the attractiveness of the door-to-door service. This can increase the demand for public transportation as well as the bundling effects. The demand is increasing due to lower travel time and direct trips without changes of the line or the vehicle.

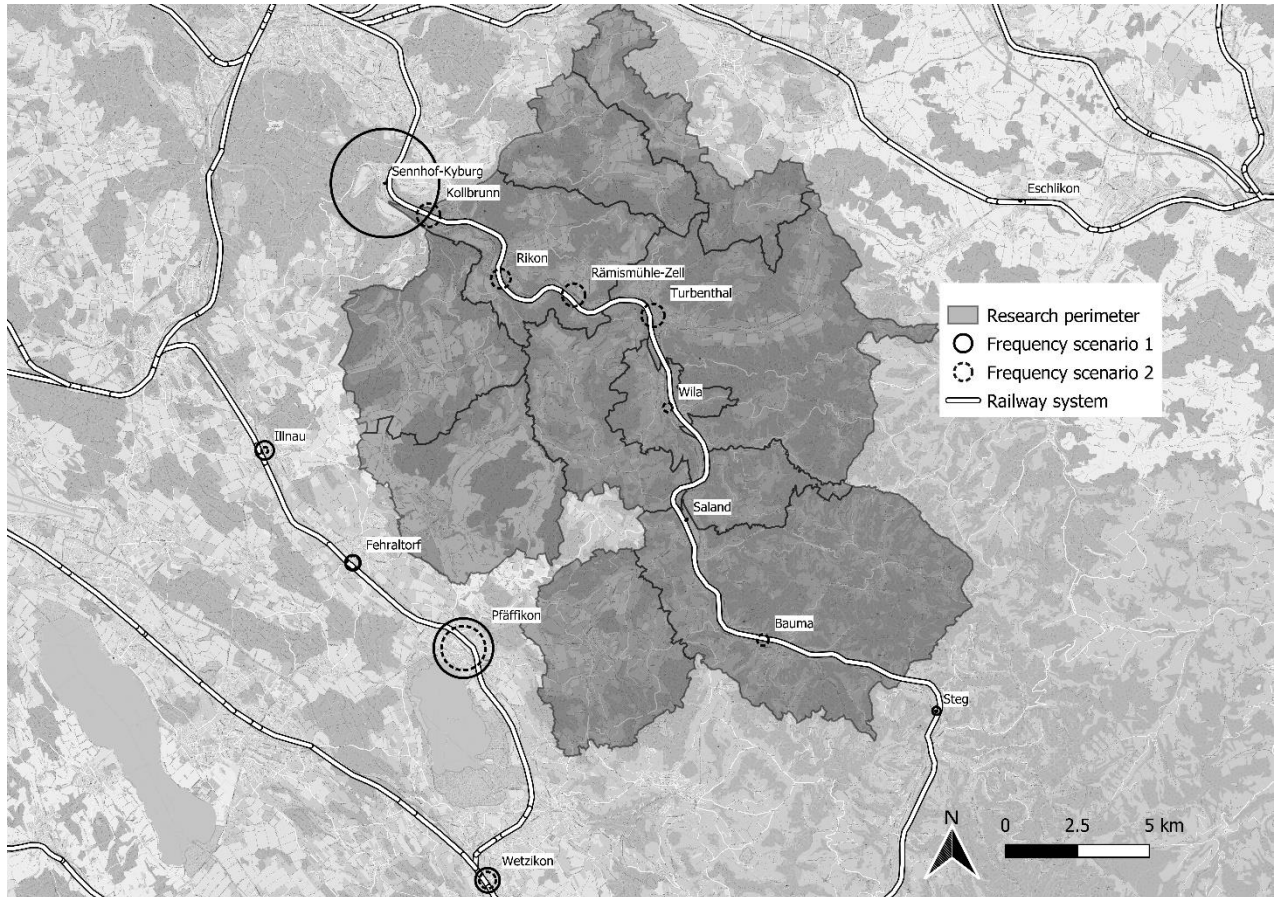
Compared to scenario 1, scenario 2 shows still a higher revenue side than the system should cost, but it is with 108% slightly lower than seen in replacing the entire public transportation by SAVs. The usage of S-train in this system leads to the highest costs of all three scenarios. As the driver’s task in trains is responsible for only about 15% of all the costs (bus: around 50%), the system sees slightly lower gains in the end. However, due to attractive direct trips towards the different S-train hubs, the system remains attractive and attracts more passengers than the current system.

4.1.3 Effects on the traffic situation

In the current system, buses in the research perimeter are responsible for 1.18 million vehicle kilometres travelled per year. In both new scenarios, we can see a high increase of the total vehicle kilometres travelled. In scenario 1, SAVs travel 16.39 million kilometres. This increase of the total vehicle kilometres travelled by a factor of nearly 14 compared to the current situation may put a high pressure on the entire road system within the research perimeter. By integrating the S-train in the system, the pressure can be lowered, nevertheless SAVs are still responsible for around 9.72 million vehicle kilometres in the research perimeter (factor of 8.2 more vehicle kilometres travelled compared to today).

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1
2 Beside the overall increase of vehicle kilometres, it is important to consider local consequences on
3 the traffic situation, too. We did that by assessing all trips to a hub in both scenarios for the peak-
4 hour traffic. In Figure 2, we depict the frequency of trips to and from each individual hub in both
5 scenarios.



6
7 **Figure 2. Frequency of trips to and from each hub in scenario 1 and 2 during peak-hour**

8
9 Due to the proximity of the Töss Valley to the city of Winterthur, most of the trips are going towards
10 the north-west of the research perimeter. The hubs situated northeast, in Pfäffikon, Fehraltorf and
11 Illnau, register a high number of trips, too, as the passengers have the possibility to change to the
12 train in direction of Zurich. There are only few trips going north or south, due to less workplaces or
13 points of interest in these regions.

14
15 In scenario 1, the placement of all hubs outside the research perimeter has the consequence, that
16 the nearest hub to Winterthur, Sennhof-Kyburg, registers the highest frequency. This high
17 frequency during peak-time may lead to congestion problems, as all SAVs are planned to arrive at
18 the hub a short time before the departure of the S-train towards Winterthur. Two anticipated
19 problems are overloads of the access roads to the hub station and parking problems at the station.
20 By re-integrating the S-train system in scenario 2 as well as respecting footpaths to the hub
21 stations, this punctual congestion problem can be dissolved and distributed over the entire S-train-
22 line. The hub with the highest frequency in scenario 2 can be found southwest of the research
23 perimeter in Pfäffikon with the connection possibility towards Zurich.

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5. Discussion on the regulatory needs in the future

In this current study, we attempted to develop two future scenarios of SAVs used in a regional public transportation system. By analysing their implications on the economic and traffic system, we anticipate that a system entirely built upon SAVs shows the best economic gains but has high implications on the traffic system. Impacts can be seen in a huge increase in the total vehicle kilometres travelled by the SAVs as well as punctual concentrations of traffic at single hubs. Consequences may be an overload of the entire road system and local congestion problems at the access roads to the hubs.

Scenario 2, combining the SAV service with the existing S-train line, showed lower gains than scenario 1 did, but there would be no subsidies needed as the system is self-feeding, too. In addition, having an S-train crossing through the research perimeter helps to reduce a certain number of trips with SAVs, to bundle demand in big vehicle sizes and to prevent the hubs from a high frequency during peak-hour. Even when the traffic impact is increasing in scenario 2 compared to the status quo, the local overload of a single hub are avoidable and the entire traffic system is less afflicted than in scenario 1.

We showed in section 2 the present situation of the regulation of the regional public transportation. With our two scenarios, we tried to maintain the current level of service and the goal and condition of the public service in the research perimeter. Nevertheless, both scenarios would need adaptations of the regulatory context. Today, for every new single line in the Swiss regional public transportation, a call for tender is necessary. An exception of this principle is given when a line can be integrated in an existing network of public transportation lines provided by one enterprise (BAV, 2019). From our point of view, there are adaptations necessary to this regulation. First, the call for tender for single lines in a regional SAV service as presented in both scenarios would make no sense, as the service is not line-bound anymore. In contrast, the SAV service would be flexible and on demand, operating on order with direct trips to the hubs or to the destination inside the research area. We therefore propose to open the line-bound regulation towards a call for tender for entire regions, in which the SAVs have the allowance to operate freely. It would be necessary to specify the perimeter in detail and if there are areas, where the SAV cannot operate, for example in pedestrian zones.

The change from a line-bound to a highly flexible service would have further implications: an on-demand door-to-door service does not need any timetable anymore if the passengers can order their trips per app (or other technological solution). A possible service each ten minutes like in our estimations seems to improve the accessibility enormously in a rural area, where currently buses operate sometimes only hourly or less frequently. However, in order to maintain the current service quality, there have to be some restrictions. Especially the connection guarantee at the hubs from one transportation mode to another has to be ensured in order to provide a fast, easy and comfortable service to the passengers. Here, the regulator has to provide standard guidelines for the transportation operators how the connection between transportation modes has to be organized. A door-to-door service has also implications on the access of different passengers, especially handicapped persons. The entrance and exit of a vehicle needs to be suitable for handicapped persons and there has to be enough space for wheelchairs and other aids. In our estimations, we excluded the needs of handicapped persons as there are many uncertainties how the vehicles will be organized and if handicapped persons even are able to use the same SAVs as unhandicapped persons. A possibility would be to obligate the provider of a regional SAV service concept to provide parallel services for handicapped persons to the same conditions of economic

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1 and service aspects. Further, the system has to prevent the exclusion of people that are not able
2 to book services on an app or other technological solutions. Today, services like some ridesharing
3 or traditional public transportation provide hotlines for ticket booking and obtaining information. In
4 both aspects the regulator does not need to adapt the present regulatory context, as these
5 stakeholder's needs, like the access of handicapped people to public transport or the guarantee of
6 public transport services in peripheral and mountainous regions, are represented in the current law
7 for the provision of public transportation in general. This will be the task of the service provider.

8
9 In the present situation, the Swiss Confederation and the cantons subsidize unprofitable lines in
10 the regional public transportation. Our estimations show that subsidies for a combined concept with
11 SAVs and S-train used in regional public transportation would be obsolete if one enterprise provides
12 both transportation modes. Today, S-train services cannot be provided with gains and therefore
13 need subsidies. By taking away the driver's task in S-trains, the cost-efficiency can be slightly
14 increased, but not to a break-even. The cross sourcing between SAV and S-train service is one
15 solution seen in this research to relieve the Swiss Confederation and the cantons from subsidizing
16 regional public transportation services. The resulting gains then open up the question of the usage
17 of the gains: will it be possible to cross-subsidize different serviced regions of one single transport
18 enterprise or are the transport enterprises forced to pay their gains in a national project fund. A
19 project fund could have for example the goal to help the Swiss confederation and the cantons in
20 the funding of national and cantonal public transportation infrastructure projects. Political institution
21 need to solve these questions in the next years, in favour of ensuring attractive public transportation
22 services in rural areas.

23
24 With this paper, we showed how the regulator might react to new SAV services, with different open
25 points. The state and the cantons as regulator will have the duty to regulate SAV services in the
26 way that the population has the optimal benefit and a high quality service. From today's point of
27 view, we cannot suggest who will be the provider of a proposed regional SAV service network
28 including the S-train infrastructure. Nevertheless, transportation operators would need to establish
29 new knowledge on on-demand public transportation in order to be ready to compete with new
30 upcoming players that already have this knowledge. Yet new players may have the difficulty to
31 receive the same support from the population in a region, which established transport operators
32 have built up over time.

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16 **Declarations of interest**

17 Declarations of interest: none.

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Sebastian Imhof: Writing – Original Draft, Writing – Review & Editing, Investigation, Visualization; **Jonas Frölicher:** Conceptualization, Methodology, Investigation, Data Curation, Visualization; **Widar von Arx:** Funding acquisition, Supervision, Conceptualization.